(Jurisdiction: City, Village, Township)

Continuity of Operations Plan

(Date)

Record of Changes

Date	Page Number	Brief Description of Change Made	Person(s) Making Change
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Section 1 Background Information

1.1 Introduction

Continuity of Operations (COOP) planning is one component of <u>(city village,</u> township)_______''s comprehensive emergency management program that addresses all hazards preparation, mitigation, response, and recovery. Whether the hazard is the result of a natural, mechanical, or man-made event an "all hazards" approach assures that, regardless of the emergency, essential functions will continue. While terrorist incidents and violent weather disasters capture the headlines, almost 90% of emergencies are quiet catastrophes. Low profile disasters, (e.g., fires, power outages), have as great a potential to disrupt government operations and cause irrevocable damage and preparedness as a result of proper planning is key.

1.2 Purpose

The purpose of this document is to ensure that the capability exists to continue essential governmental functions across a wide range of potential emergencies within _____(city, village, township)______.

This plan provides a framework that establishes operating procedures to sustain essential functions when normal procedures are not possible and provides a guide to the restoration of normal operations.

The objectives of this COOP plan include: (Please select from the objectives below or create your own unique objectives based on your planning process.)

- Ensuring the safety of employees and the public;
- Ensuring the continuous performance of essential functions/operations during an emergency;
- Protecting essential facilities, equipment, records and other assets;
- Reducing or mitigating disruptions to operations;
- Achieving a timely and orderly recovery from an emergency and resumption of full service to the public;
- Providing foundation for the continued survival of leadership; and
- Complying with legal and statutory requirements.

1.3 Situation

A	(city, v	village, townsl	hip) h	as a population of	
people liv	ing in an area of		square miles.	(city, v	<mark>illage,</mark>
township)	is situated	dt	(br	ief description of g	eographical
location)_					

B	_(city, village, township)	is governed by	(governing
body)	, and includes the follo	wing departments:	

C.	The following	ng are facilities of importance to	(city, village, township)	and its
essenti	al functions.			

1.4 Assumptions

- Emergencies or threatened emergencies can adversely impact the jurisdiction's ability to continue to perform its essential functions and provide support to the operations of other outside agencies and jurisdictions.
- Emergencies or threatened emergencies differ in priority and impact.
- The vulnerability of the jurisdiction depends on the probability of an event occurring and the impact that event could have on its ability to operate.
- Current employees, outside personnel and resources located beyond the area affected by the emergency or threat will be available as necessary to continue essential functions.
- When the COOP is activated, the jurisdiction will implement a predetermined plan using trained and equipped personnel.
- The jurisdiction will provide operational capability within twelve hours of the event and be able to continue essential operations for thirty days or until termination of the event.

1.5 Risk Analysis

Warren County can be impacted by many different risks. Below are the top 10 risks according Risk Assessment data for Warren County.

- 1. Tornadoes/Wind Event
- 2. Dam Failure
- 3. Flooding
- 4. WMD Terrorist Incident
- 5. Cyber-Terrorism
- 6. Infectious Disease
- 7. Severe Winter Weather
- 8. Hazardous Material Incident
- 9. Transportation Accident Aircraft
- 10. Severe Summer Weather

List additional hazards specific to this jurisdiction:

AZMAT Facilities:	
ailroad Yard	
irport	
irport	
lood Plain	

Below a Dam _____

Other _____

Any of these events could lead to the following scenarios:

- Local facility disruptions, typically single buildings;
- Region-wide disruptions affecting all or many government buildings in the region;
- Disruption of access to vital records or databases;
- Disruption of availability of specialized equipment or systems, including computing systems.
- Loss of services from a vendor or another government agency; and
- Personnel availability issues.

<u>(city, village, township)</u> is prepared to handle three types of emergencies: localized emergency requiring relocation to an alternate site; widespread emergency requiring relocation to an alternate site; and widespread emergency not requiring relocation to an alternate site.

These three types of emergencies and corresponding COOP considerations are outlined below:

- 1. <u>Localized Emergency Requiring Relocation to Alternate Site</u> (E.g. structural fire, water damage, etc.)
 - A jurisdiction government building sustained damage
 - All other government building are not affected
 - COOP alternate sites are available
 - The building is currently closed for normal business activities, but the incident has not affected surrounding buildings, utilities, or transportation systems.
- 2. <u>Widespread Emergency Requiring Relocation to Alternate Site</u> (Power outage, hazmat spill, wildfire, etc.)
 - A jurisdiction government building sustained damage
 - Surrounding area is affected
 - COOP alternate sites may or may not be available
 - Parts of major infrastructures (power, sewage, transportation, etc.) may have sustained damage.
 - Operations can shift to an alternate location within the jurisdiction or a neighboring jurisdiction.
 - Will require continuity of all essential functions
- 3. <u>Widespread Emergency Not Requiring Relocation to Alternate Site</u> (Pandemic influenza outbreak)
 - Jurisdiction government buildings did not sustain damage, all remain open
 - One or more departments of the jurisdiction government experiences high levels of employee absenteeism
 - COOP operations will be conducted from the primary location

- Will require continuity of all essential functionsSituation may require social distancing.

Section 2 COOP Information

2.1 Essential Functions

2.1.1 Identifying Essential Functions

All jurisdiction departmental functions are important; however each departmental activity may not be an essential function that must be sustained in an emergency.

See Attachment B for brief descriptions of individual departmental responsibilities.

2.1.2 Prioritizing Essential Functions

Each essential function has been given a priority using a Recovery Time Objective (RTO). The RTO is the maximum time period that a function or service can be interrupted before it must be restored to an acceptable level of operation. Taking into account the RTO for each essential function, the functions are classified into tiers. Tiers represent blocks of time available to recover operations during an event. See the chart below for RTO and Tier explanations.

Essential Function RTO Tiers

Tier	Ratings	RTO
I	IMMEDIATE These functions involve those with the direct and immediate effect on the jurisdiction to preserve life, safety, and protect property. These functions preserve the	0 to 12 hours
II	institution of government through command and control.NECESSARYTier II functions must reach an operational status within12-72 hours, and be sustained for a minimum of 30 days	12-72 hours
III	IMPORTANT It is not necessary for Tier III functions to reach full operation within the first week following an event.	72+ hours to one week
IV	POSTPONED These functions can be delayed until Tiers 1, 2 and 3 are operational	One week to 30 days
v	EXTENDED These functions can be postponed for 30 days or more	30+ days

2.1.3 Staff and Resource Requirements

Broad resource categories that support essential functions include the following:

- Human Resources (Staffing). The number of personnel with specialized knowledge, skills, and abilities that each essential function will require.
- Information Technology. Workstations, personal computers, and software that may be required to perform an essential function.

- Vital Records and Data. Vital records and data must be on hand for personnel to perform certain essential functions, e.g. contact lists, personnel records.
- Communications. Both voice and data communications will be needed to support essential functions.
- Supplies. Basic resources such as equipment and office supplies will be required at the alternate facility.
- Physical Infrastructure. The space requirements needed to staff and perform essential functions.

Table 2A lists the department's essential functions, the priority RTO tier level, and resources required for each essential function.

-----Table 2A Essential Functions, Priority and Resources Required

Department Name:				
Essential Function	Priority by RTO	Personnel Required	Equipment/Systems	Vital Records/Databases

2.2 Orders of Succession

Initial COOP delegation of authority will follow basic Incident Command System (ICS) principles with the highest ranking person present on the scene assuming command and maintaining it until the Department Head or a designated alternate is able to assume the responsibility for COOP processes.

All involved will be made aware of the changes in leadership and the order of succession prior to the event and kept aware during an event.

Table 2B designates the order of succession in the event the Department Head is unavailable to ensure that the department is capable of responding rapidly to emergency situations requiring COOP implementation.

Table 2BOrder of Succession

First Alternate	Second Alternate	Third Alternate
	First Alternate	First Alternate Second Alternate

2.3. Alternate Facility/Locations

2.3.1 Current Inventory

Emergencies or potential emergencies will affect the ability of departments to perform essential functions from their primary facility/location. Alternate facility/locations have been identified to provide each department with means of accomplishing its essential functions if the primary location is unavailable due to an emergency.

Table 2C below is an inventory of current jurisdiction facilities/locations and the departments utilizing each location.

Table 2C Inventory of Current Jurisdiction Facilities/Locations

Facility	Address	Department(s) Housed	Number of Employees at this location

2.3.2. Alternate Facilities

The following criteria were used to identify suitable alternate facilities/locations for continuity of operations for departments within ______(city, village, township) ______.

- Sufficient space and equipment to sustain the relocating department;
- Availability of interoperable communications with all identified essential internal and external organizations, other departments, critical customers, and the public;
- Reliable logistical support, services, and infrastructure systems, including water, electrical power, heating and air conditioning;
- Ability perform essential functions within 12 hours and sustain operations for up to 30 days;
- Consideration for the health, safety, and emotional well-being of relocated employees;
- Appropriate physical security and access controls (e.g., fencing, 24/7 security).
- Appropriately equipped for the necessary computer equipment and software that will be utilized.

Table 2D found below is a list of alternate facilities/locations selected by the departments in the jurisdiction.

Table 2D Departmental Alternate Facility/Locations

	Alternate		Point of	Number of
Department	Locations	Address	Contact	Employees
	1.			
	2.			
	1.			
	2.			
	<i>2</i> .			
	1.			
	2.			
	1.			
	2.			
	2.			
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	2.			
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	2.			

2.3.3 Telecommuting

Telecommuting will allow employees to remain with families during a crisis. It may be highly applicable to a pandemic event when social distancing is required. Telecommuting also reduces reliance on transportation infrastructure and may be particularly effective for disabled employees.

Insert the policy your jurisdiction has adopted on telecommuting during emergency situations.

Table 2E below is an assessment of telecommuting capabilities for departmental essential functions.

Table 2E Department Essential Functions – Telecommuting

Essential Function	Amenable to Telecommuting Y/N	Numbers of Telecommuting Employees Needed	Equipment, Records, Databases Needed	Number of Employees Currently Equipped

2.4. Vital Records, Files, Databases, Systems and Equipment

While each department has a number of important records, files, and databases that should be protected, this COOP will address only the protection of vital records, files and databases that support essential functions. Vital records, files, and databases represent a small fraction of the records most departments retain.

To the greatest extent possible, departments will back-up electronic records, files and databases and position them at alternate facilities/locations. If these items are not available at the alternate facility/location, departments will develop a procedure to access these from the alternate facility/location.

Three types of files are the primary focus of the back-up process: anything used during emergency operations of any kind, legal and financial records, and any records of national significance.

Measures taken to ensure vital records are maintained:

- Replicate department server at an off-site facility/location;
- Scan paper records and files and store on a secure computer;
- Store duplicate records and files in fireproof filing cabinets, vaults, and safes at the primary location;
- Identify specific individuals responsible for maintenance, retrieval, and security of vital records, files, and data bases; and
- Back server up using tape or disk back-up systems.

Table 2F below is an inventory of vital files, records, and databases.

Table 2FVital Files, Records, and Database Inventory

Vital File, Record or Database	Current Location	Primary Format	Back-up Information	Person Responsible	Accessible from Alternate Location	Security Considerations
			mormation	Kesponsion	Location	

2.5 Vital Systems, Applications, and Equipment

Just as records are vital to a jurisdiction department's essential functions, the systems, computer applications, and equipment used are also are essential for departments to maintain critical services. A system, application, or piece of equipment is vital if it is necessary to perform essential functions. Many critical systems, applications, and equipment support essential department functions. However, not every system, application, or piece of equipment is vital, even if it is important.

Table 2G is a list of Vital Systems and equipment, locations and back-ups.

Table 2GVital Systems and Equipment

Vital System, Application, Equipment	Essential Function Supported	Current Location	Back-up, Redundancy

2.6 Interoperable Communications

Interoperable communications at the identified alternate facility will provide the following:

- Capability to adequately support essential functions and COOP operational requirements;
- Ability to communicate with Key COOP staff, Contingency staff, management and other jurisdiction personnel;
- Ability to communicate with other agencies, the public, and emergency personnel;
- Access to data and systems necessary to conduct essential functions; and
- Ability to operate in the alternate facility/location within 12 hours, and for up to 30 days in a situation with and without warning.
- Ability to communicate with existing field infrastructure

Interoperable communications include a wide range of equipment and systems, including; radio, phone, fax, email, internet, intranet, messaging systems, video conference, notification systems such as Emergency Alert System (EAS), and Telephone notification systems.

Table 2H below outlines communications equipment available at the primary and proposed alternate locations

Communications	Number at	Current	Number	Number at	Number at
Equipment/ System	Primary Location	Provider at Primary	Needed at Alternate	Alternate Location 1	Alternate Location 2
System	Location	Location	Location	Location 1	Location 2
Landline Phones					
Faxes					
Cellular Phones					
Pagers					
Blackberries					
Videoconferencing					
Network Connect					
Data Lines/Jacks					
Computers					
Printers					
E-mail					
Internet					
Radio, 800MHz					
TDD					
MARCS					

Table 2H Interoperable Communications

2.7 Initial COOP Contingency Staff and Responsibilities

Each department is unique and the contingency staff and the critical tasks will vary among departments. However, there are a number of basic steps which must be completed by each department as part of the initial COOP activation and implementation process:

- Notify department personnel of COOP activation;
- Notify other departments and jurisdiction leadership of COOP activation;
- Make a reasonable attempt (without endangering human life) to back up, secure, and retrieve vital records, files, and databases from the primary location; and
- Communicate with the public about the status of services provided by the department.

Table 2I lists COOP Contingency Staff and their responsibilities. These responsibilities are not meant to be all inclusive, but outline the basic actions which must be completed by contingency staff to ensure successful COOP activation and implementation.

Table 2I Key COOP Staff and Assigned Responsibilities

Critical Tasks	Contingency Staff Assigned	Alternate Staff Assigned
Notify department employees of COOP activation.		
Notify points of contact at alternate location of		
impending activation and relocation requirements.		
Notify appropriate internal and external		
organizations of relocation status.		
Back-up, secure, and retrieve vital records, files, and		
databases.		
Implement plans & procedures to transfer essential		
functions, personnel, records and equipment.		
Provide guidance to contingency staff and other		
department staff.		
Assemble necessary documents & equipment to		
continue essential functions at alternate location.		
Transport vital records, files, communications, IT		
framework, & other equipment to alternate site.		
Arrange security for abandoned primary facility and		
non-moveable equipment and records.		
Obtain cards, codes, keys for entering alternate		
facility building.		

2.8 Essential Functions Staff and Responsibilities

In addition to completing the critical tasks associated with COOP activation, notification and relocation, each department must simultaneously continue to perform its essential functions.

Table 2J below lists the essential functions identified by the department and assigned staff and alternates responsible for ensuring the continuity of these functions.

Table 2J	Essential Functions and Assigned Personnel

Essential Function	Primary Staff Assigned	Alternate Staff Assigned
	<u>v</u>	

2.9 Devolution

In the event that it is necessary to implement COOP through devolution, (the statutory transfer of authority and responsibility for essential functions from one department to another, or even another jurisdictions.) departmental devolution arrangements are pre-identified in Table 2K.

Table 2K identifies other departments that could fill roles should devolution become necessary.

Table 2K Devolution

•

Department	Section	Other Department that Can Fill Role	Addition Training Necessary

Section 3 Concept of Operations

3.1 Phase I – Activation and Relocation (0-12 Hours Following an Incident)

COOP activation for the ______city, village, township______will commence at the direction of ______(position able to activate COOP)______or designee at a request of the individual reporting the incident. As soon as they receive an announcement, all employees will assume their COOP responsibilities outlined previously.

Upon activation of the COOP, the department shall:

- 1. Utilize the checklist in Attachment C Plan Implementation Checklist
- 2. Notify COOP Contingency Staff and the rest of the Department's employees of COOP activation and provide them with basic instructions. Refer to Table 2I, Section 2.7.
- 3. Notify the point of contact at the alternate facility/location of impending activation and actual relocation requirements. Refer to Table 2D, Section 2.3.1.
- 4. Arrange security at the alternate facility for vital records at the same level as the primary facility/location to the extent possible.
- 5. Notify the appropriate internal and external organizations listed in Table 3A below of relocation status.

Table 3A Internal and External Organizations Notification Contact Information

Organization Name	Contact Information

- 6. Implement plans, procedures and schedules to transfer essential functions, personnel, records, and equipment to alternate facility/locations.
- 7. Provide guidance to contingency staff and other departmental staff.

- 8. Assemble necessary documents and equipment required to continue performance of essential operations at alternate facilities/locations, including communications equipment, computer equipment, contact lists, vendor numbers.
- 9. Order equipment or supplies, if not already in place.
- 10. Transport vital records and files, supporting communications, IT framework and other necessary equipment to the alternate facilities/locations, if applicable.
- 11. Arrange security for the abandoned primary facility/location and non-moveable equipment and records, to the extent possible.
- 12. Provide instructions to personnel not relocating to the COOP site.

A list of 24-hour contact information for Key COOP staff and other departments, key jurisdiction officials, customers, and suppliers will be maintained by each department.

Attachments for reference during COOP:

Attachment D – Employee Contact Information Attachment E – Vendors/Suppliers Contact Information Attachment F – Go-Kits Attachment G – Alternate Facility Information

3.2 Phase II – Alternate Facility/Location Operations (12 Hours Following an Incident through Termination)

- 1. Provide further guidance to Contingency Staff and other departmental staff.
- 2. Identify replacements for missing personnel and request augmentation as necessary.
- 3. Begin full execution of essential functions at alternate facilities/locations.
- 4. Develop plans and schedules to phase down alternate facility operations and return essential functions, personnel, records, and equipment to the primary facility or to other temporary or permanent facilities when appropriate.
- 5. Develop a staffing plan and determine responsibilities to implement reconstitutions.

3.3 Phase III – Reconstitution

(Termination of COOP Operations and Return to Normal Operations)

- 1. When notified that the threat or actual emergency no longer exists, inform all staff and provide instructions for resumption of normal operations.
- 2. Supervise an orderly return to the primary facility, or movement to other temporary or permanent facility using a phased approach if conditions necessitate.
- 3. Inform the point of contact at the alternate facility and other points of contact that your staff and functions will be leaving the alternate facility, if applicable.
- 4. Conduct an after action review of COOP operations and effectiveness of plans and procedures as soon as possible; identify areas for correction.
- 5. Develop an improvement plan utilizing lessons learned from the COOP activation. (Refer to Attachment H for After Action Report Template.)

Section 4

COOP Training, Exercises and COOP Maintenance

4.1 Multi-Year Strategy and Program Management Plan (MYSPMP)

This COOP program includes the development, maintenance, and annual review of organization COOP capabilities using a MYSPMP. The MYSPMP requires activities related to the following:

- (1) Designate and review essential functions and resources,
- (2) Define short and long-term COOP goals and objectives,
- (3) Forecast COOP budgetary requirements,
- (4) Identify COOP program issues, concerns, potential obstacles, and the strategy for addressing these, as appropriate, and
- (5) Establish COOP planning, training, and exercise activities and milestones for these activities.

4.2 Training and Exercises

A COOP Training and Exercise Program includes the following objectives:

- Assessing and validating the COOP plan, policies and procedures.
- Ensuring that staff personnel are familiar with COOP procedures.
- Ensuring that key personnel are sufficiently trained to carry out essential functions during plan implementation.
- When agencies overlap, conducting joint interagency COOP exercises.

This training and exercise program will ensure that staff personnel are aware of their roles and responsibilities in the execution of the COOP plan. Regularly scheduled exercises will discover and document necessary modifications to the plan and will also help personnel gain confidence in their ability to implement the plan.

4.2.1 Training

All staff members will be trained and equipped to perform their emergency duties. COOP training will include:

- Individual and team training to make sure staff members have the knowledge and skills necessary to carry out essential functions.
- Just-in-time training/orientation for relocated personnel as they arrive at the alternate facility.
- Training courses and materials designed to improve knowledge and skills related to carrying out COOP responsibilities.

4.2.2 Exercises

Exercises serve to validate or identify improvements to COOP policies, procedures, systems, and locations. Periodic exercises also help to ensure that equipment and procedures are maintained in a constant state of readiness.

After exercising the plan, departments should complete an After Action Report (AAR) to identify issues found during the exercise and identify recommendations as to how those issues

can be resolved. The COOP plan will then be reviewed and modified to reflect any necessary changes.

See Attachment H for a sample After Action Report Template

Exercise/Training	Frequency		
All Employees COOP Orientation	Initial COOP Plan Orientation		
COOP Refresher	Annually		
Cross Training for Essential Functions	On-going		
Tabletop Exercise	Annually		
Drill	Annually		
Alert and Notification Procedure Test	Quarterly		
Functional Exercise	Every 3 years		
Orientation for New Staff Members	Within 90 days of hire		

Table 4ACOOP Training and Exercise Program

4.3 Plan Maintenance

The COOP Plan will be updated and maintained according to an established schedule. Whenever the plan is updated, it will be reissued with the update recorded on the Record of Changes Page.

Plan revisions due to changes in department structure, essential functions or mission will be made promptly. Long-term plan maintenance will be undertaken carefully, planned for in advance and completed according to the schedule.

Table 4B below describes the COOP Plan Maintenance Schedule.

Activity	Tasks	Frequency
Plan Update	 Review entire plan for accuracy Incorporate lessons learned and policy changes Distribute updated plan 	Annually and as major changes warrant
Maintain orders of succession and delegations of authority	 Identify current incumbents Update rosters and contact information 	Semiannually
Maintain alternate location readiness	 Ensure alternate location availability Review and update supporting MOUs and agreements Check all systems Verify accessibility Cycle supplies and equipment as needed Plan evacuation route from primary facility 	Semiannually
Monitor and maintain vital records program	Monitor volume of materialsUpdate or remove files	Ongoing
Checklists	Update and revise Operational Checklists	Annually
Contact Information	 Confirm and/or update key personnel information Confirm and/or update key vendor information 	Quarterly

 Table 4B
 COOP Plan Maintenance Schedule

Attachment A Definitions

After Action Report – a narrative report that presents issues found during an incident or exercise, along with recommendations on how those issues can be resolved.

Alternate Facility/Location – an alternate work site that provides the capability to perform minimum essential departmental functions until normal operations can be resumed.

Alternate Facility/Location Point(s) of Contact – the individual(s) responsible for the alternate facility/location during periods of normalcy and who, upon activation of the COOP, may be required to take action to ensure that the alternate facility/location is prepared for occupancy by the Key COOP staff.

Continuity of Operations Plan (COOP) – an internal effort within individual components of a government to ensure that the capability exists to continue essential component functions across a wide range of potential emergencies, including localized acts of nature, accidents, and technological or attack-related emergencies.

COOP Activation – the executive decision to initiate the COOP process.

COOP Implementation – the process and procedures conducted by the Department(s) to ensure the continuance of essential functions.

Catastrophic Event – an emergency event that renders a department's primary facility/location unusable for a sustained period of up to or exceeding 30 days.

Contingency Staff – the personnel of the Department designated to report to the alternate facility/location during COOP implementation to ensure that the Department is able to perform essential functions.

Critical Customers – organizations or individuals for which the jurisdiction or one of its departments performs mission-essential functions.

Critical Essential Functions – those essential functions that cannot be interrupted or can be only minimally interrupted following an incident.

Critical Time – the amount of time a particular function can be suspended before it adversely affects the Department's core mission.

Delegated Authority – an official mandate calling on the individual holding a specific position to assume responsibilities and authorities not normally associated with that position when specified conditions are met.

Devolution – the capability to transfer statutory authority and responsibility for essential functions from a department's primary operating staff and facilities to employees and facilities of other departments within the jurisdiction or from another jurisdiction.

Emergency – a sudden, usually unexpected event that does or could do harm to people, resources, property, or the environment. Emergencies range from localized events that affect a single office in a building, to human, natural, or technological events that damage, or threaten to damage, local operations. An emergency can cause the temporary evacuation of personnel or the permanent displacement of personnel and equipment from the location to a new operating location environment.

Essential Functions – those functions, stated or implied, that jurisdiction departments are required to perform by statue, executive order, or jurisdiction policy and are necessary to provide vital services, exercise civil authority, maintain the safety and well-being of the general populace, and sustain the industrial/economic base in an emergency.

Functional Exercise – a fully simulated interactive exercise performed in real time that tests the capability of an organization to respond to a simulated event without actually moving people and equipment to an actual site.

Interoperable Communications – alternate communications that provide the capability to perform minimum departmental essential functions, in conjunction with other agencies, until normal operations can be resumed.

Key COOP Staff – staff of the jurisdiction necessary for the performance of the jurisdiction's essential functions.

Long-term Essential Functions – those essential functions that can be interrupted for the first 30 days following an incident, but must be resumed thereafter.

Mitigation – any sustained action taken to reduce or eliminate the long-term risk to life and property from a hazard event.

Memorandum of Understanding and Memorandum of Agreement (MOU/MOA) – a document describing a bilateral agreement between parties. It expresses a convergence of will between the parties, indicating an intended common line of action, rather than a legal commitment. It is a more formal alternative to a gentlemen's agreement, but generally lacks the binding power of a contract.

Order of Succession – the order in which and conditions under which the responsibilities and authorities of a public official are passed to another official when the original holder of the responsibilities and authorities is unable or unavailable to exercise them.

Plan Maintenance – steps taken to ensure the COOP is reviewed regularly and updated whenever major changes occur.

Primary Facility/Location – the site of normal, day-to-day operations; the location where the employee usually goes to work.

Reconstitution – the resumption of non-emergency operations at a primary facility/location following emergency operations at an alternate facility/location.

Tabletop Exercise – a round table, open forum type of discussion in which an emergency situation is presented to the participants. A series of questions is offered for consideration by the participants. Individual emergency response plans from communities and industrial operators are used in a discussion on how to best deal with fictional emergency situation.

Termination – actions taken to end operations at an alternate facility/location and prepare for returning to non-emergency operations at a primary facility/location.

Vital Records and Databases – data information, in hard copy or electronic format, necessary to maintain the continuity of operations during an emergency, to recover full operations following an emergency, and to protect the legal rights and interests of citizens and the government.

Attachment BLocal Government Departmental ResponsibilitiesCustomize these departments and responsibilities to meet the needs of your jurisdiction

Department	Function Description
Police	Provides primary law enforcement within the jurisdiction
Fire	Provides fire service support within jurisdictions
Water	Maintains safe drinking water for jurisdiction
Engineer	Reviews designs for public works and other projects and reviews site development plans.
Sewer	Maintains city sanitary system and storm run-off, reports to city engineer.
Solid Waste	Treats residential and industrial waste.
Traffic Engineering	Maintains city traffic control systems, signage, and reports to city engineer.
Administrative Services	Supports jurisdiction departments, coordinates joint purchases.
Attorney	Provides legal advice to elected officials, jurisdiction departments and boards.
Clerk	Accounts for jurisdiction purchases and financial management.
Treasurer	Controls jurisdiction monies collected through taxes and fees.
Public Works	Similar duties as street departments.
Public Services	Provides combined services such as streets, sewer, solid waste, and traffic safety.
Mayor	Chief elected official of a city or village.
City Manager	Hired or appointed position in a city that is responsible for management of city operations.
City Council Person	Elected officials of the city, responsible for direction of city government.
Township Trustee	Elected officials of the township, responsible for direction of township government.

Attachment C Plan Implementation Checklist

			Date and Time
Item	Task	Task Assigned to	Completed
Activati	on and Relocation		
1	Receive notification of event		
2	If necessary, conduct evacuation		
3	Conduct a headcount of personnel at assembly point		
4	If necessary, contact Emergency Responders (fire, police, EMS)		
5	Ensure that safety measures are put into effect		
6	Shut down utilities to limit further damage		
7	If needed invoke succession of leadership		
8	Initiate personnel notification using Contact List		
9	Activate COOP plan		
10	Hold response meeting at predetermined site		
11	Notify alternate facility POC and ensure the facility is prepared and secured for relocation		
12	 Assemble supporting elements required for re-establishing and performing essential functions at alternate facility location: Vital Files, records and databases 		
	Supporting communicationsCritical SoftwareCritical equipment		
13	Assemble remaining documents required for performance of all other essential functions to be performed at the alternate location		
14	Initiate external communication for applicable external contacts		
15	Prepare designated communications and other equipment for relocation Secure primary facility, including any		

Item	Task	Task Assigned to	Date and Time Completed
16	equipment or vital records left behind	0	•
	Make computer connectivity and telephone		
17	line transfers to designated alternate location		
	Ensure Go-Kits are complete and ready for		
18	transfer		
	Key personnel begin movement to alternate		
19	facility location		
	Develop detailed status of situation for		
20	senior leadership		
	Notify remaining personnel for movement to		
21	alternate facility location		
Alterna	te Facility Operations		1
	Notify surrounding jurisdictions that		
22	operations have shifted to alternate facility		
	location		
23	Organize staff		
24	Develop shift rotations		
25	Determine which essential functions have been affected		
26	Develop status report		
27	Prioritize essential functions for restoration		
	Track status and restoration efforts of all		
28	essential functions		
	Administrative actions to assemble:		
29	Onsite telephone		
	• E-mail and telephone directory		
	Workforce office plan		
	• Lodging and dining plan as appropriate		
	and needed		
•	Occupy workspace:		
30	• Stow gear and equipment		
	• Store and secure vital files, records and		
	databases		
	• Test telephone, fax, e-mail, radio and		
	other communications		
	• Establish communications with outside		
	support contacts		

Item	Task	Task Assigned to	Date and Time Completed
	Ensure all critical equipment, critical		
31	software and vital files, records and		
	databases are available at alternate facility		
	location		
22	Coordinate procurement of additional		
32	equipment as required		
Reconst		1	
22			
33	Resume operations – essential functions		
24	Inventory and salvage useable equipment,		
34	materials, records, and supplies from		
	damaged facility		
35	Survey condition of affected facility and		
55	determine feasibility of salvaging, restoring		
	or returning to original offices when emergency subsides or is terminated		
	emergency subsides of is terminated		
36	Develop long-term reconstitution and		
50	recovery plans		
	Track status and restoration efforts of all		
37	essential functions		
57	Conduct transition of all functions,		
38	personnel and equipment from alternate		
50	location back to primary facility		
	Determine loss of department's inventory		
39	for insurance report		
	Schedule briefing meeting with affected		
40	jurisdictions, the public and vendors		
41	Develop and communicate a press release		

Attachment D

Employee	Work Phone	Cell Phone	Home Phone	Work Email	Home Email

Attachment E Vendors/Suppliers Contact Information

Vendor	Contact Name	Contact Number	Services/Materials Supplied

Attachment F Go-Kits

Go-Kits are pre-packaged, up-to-date kits containing equipment, reference materials and personal and logistical support items needed to perform essential functions. Even with a well-equipped alternate location, Go-Kits help transfer critical information and equipment. Go-Kits should contain; operating procedures, emergency plans, operating regulations and other relevant guidance that is not pre-positioned at an alternate location. Items included in the Go-Kits are listed below. This list is an example and is certainly not exhaustive:

- COOP Plan
- Reference materials
- Current contact lists
- Formatted computer diskettes, CD-ROMs and/or flash drives
- Small amount of general office supplies
- Cellular telephone, Blackberry, Nextel, PDA
- Vital records, files and databases

Attachment G Alternate Work Location Informatio

Facility Name	Address	
Contact Name	Telephone	
	Loading dock? yes no ms: Handicapped accessible? yes ephone lines available: e e e lines available: e Computers:	
Natural Gas Telephone Cable TV	Contact Name Telephone	
Relocation Support Local Hotel Local Dining	Name Telephone	

Insert Alternate Facility Maps, Directions, Diagrams

Part I – General Informat	tion	
1. Location (city, village)	2. Exercise Host/Affected	3.Site of event/affected
	Department(s)	buildings
4. Type of Event	I	5. Date of Event
Exercise	Actual Occurrence Briefly describe event below	
Seminar		Began://
Workshop		
Tabletop Drill		Ended:/
Functional		
Full Scale		
	d (flood, HazMat, etc.) and any secondary h	nazards (power outages,
fire, etc.)		
7. Number of Participants/	Affected Individuals by department/agency	
Law Enforcement	FireHAZMAT	EMS
ARC Auditor	Co. Health City Health Utilities Engineer	EPA Purchasing
Ch. Executive	OundesDugmeer	
Others		

Attachment H After Action Report (Exercise or Actual Event)

Part II – General Comments

What went right? (Provide a general description of actions, procedures, and decisions that contributed positively to the exercise/event.

What areas need improvement? (Provide a general description of actions, procedures, and decisions that could be improved to enhance the response in a future exercise/event.)

Part III – COOP	run								
		Resu	lts		Corrective .	Action Req	uirements		
	(circle)			(check to show that a corrective action is required)					
	S	– Satisf	actory						
COOP Functions		NI – Needs							
]	Improve	ment	Planning	Training	Personnel	Equipment	Facilities	
	N/A – Not Applicable								
1. COOP Alert N	otifi	ication	1			1		•	
Internal Agency									
Notification	S	NI	N/A						
Other Agencies/									
Authorities Notification	c	NT	NI/A						
Notification	S	NI	N/A						
Public Notification	S	NI	N/A						
Other notification	5	141	11/17						
procedures	S	NI	N/A						
2. Alternate Site									
Delegation of	Opt	.1 autor	15						
Authority	S	NI	N/A						
Succession of	~	1.1	1011						
Leadership	S	NI	N/A						
*									
Accessibility	S	NI	N/A						
Physical									
Requirements (space									
furniture, lights,	~								
parking, etc.)	S	NI	N/A						
Essential Esseinment	C	NI	NT/A						
Essential Equipment	S	NI	N/A						
Essential Documents	S	NI	N/A						
Interoperable	5	111	10/11						
Communications	S	NI	N/A						
Staffing	S	NI	N/A						
Other alternate site									
operations									
requirements	S	NI	N/A						
Recommendation	s an	d Con	nments						
(Use additional pages	as ne	eded)							